COLOMBIA

SECTOR: Social

PROJECT NAME: Support for Peaceful Coexistence and Citizen Security

(1085/OC-CO, 1086/OC-CO, 1087/OC-CO and 1088/OC-CO)

TOTAL COST: \$95.6 million

FINANCING:

IDB \$57.0 million LOCAL \$38.6 million

DATE OF APPROVAL: February 25, 1998

GENERAL DESCRIPTION:

The operation will reduce levels of violence and insecurity in several Colombian cities by strengthening efforts to prevent, counteract and control factors associated with criminal acts and violence. It consists of two subprograms: (a) a national subprogram to assist the government in designing and implementing a state policy to promote peace and community harmony; and (b) a municipal subprogram to enhance harmonious coexistence and prevent crime and violence in cities.

The first subprogram will finance: (a) development of a system to gather reliable and up-to-date data concerning the most representative incidents of crime in Colombia; (b) support for Ministry of Justice programs to bring the judicial system closer to the people and develop alternative, pre-judicial methods for the administration of justice; (c) research on the impact of legal action and certain legislative acts, justice and gender, and the peaceable reintegration of young people into society; (d) development of a national communications strategy to prevent violence; (e) support for curriculum development and police education programs to improve relations between the police and the communities they serve; (f) establishment of a technical assistance component to promote the exchange of experience among cities and evaluate results; (g) a line of credit to support medium-sized cities which cannot receive direct loans from the Bank; and (h) a promotion, administration and monitoring component.

The second subprogram will support activities in the following areas: (a) establishment of local crime reporting stations; (b) programs to improve access to justice, including assistance to municipal governments to improve inspectorates, courts and tribunals, promote mediation and conciliation mechanisms, and establish houses of justice in urban depressed areas; (c) programs targeting youth, including initiatives to keep them from getting involved with crime, efforts to manage youth at high risk for violent behavior, and development of new approaches for dealing with criminal behavior; (d) educational programs for the general public, including training in areas such as peaceful dispute resolution, respect for traffic regulations, arms control, restrictions on the sale of alcoholic beverages, domestic violence, etc.; (e) police education programs to improve relations with communities, foster respect for human rights, and enhance their capacity as public servants; (f) citizens watch programs, including involving civil society in project design, monitoring and

evaluation; and (g) institutional strengthening of government departments.

CONSULTANTS:

In Bogotá, the following consulting services will be required: (a) two consultants to do a diagnostic study on houses of justice and study demand and supply of the same (direct contracting--DC); (b) three firms to help improve the management of houses of justice, family commissioners? offices, and conciliation centers (local competitive bidding--LCB); (c) two consultants to do a diagnostic study of family commissioners? offices and study demand and supply of the same (DC); (d) two consultants to do a diagnostic study of conciliation centers and study the demand and supply of the same (DC); (e) a systems consultant for houses of justice, commissioners? offices and conciliation centers (DC); (f) a consultant to develop evaluation benchmarks for the activities listed above (DC); (g) a firm to prepare impact evaluations of the activities listed above (LCB); (h) two consultants to do a diagnostic study of the national police program (DC); (I) three consultants to design the national police program, design training workshops and develop evaluation benchmarks for the police program (DC); (j) a firm to prepare impact evaluations (LCB); (k) three consultants to prepare a diagnostic study for the information system component and design the program (DC); (l) two firms to develop evaluation benchmarks and prepare impact evaluations for the police program (LCB); (m) five consultants to prepare diagnostic studies for the young offenders and at-risk youth component and design the program (DC); (n) a firm to develop evaluation benchmarks for the youth component (LCB); (o) a firm to prepare impact evaluations for the youth component (international competitive bidding--ICB); (p) 2,400 person-months of trainers to work in shantytowns for the youth program (DC); (q) 250 person-months of shantytown supervisors for the youth program (DC); (r) 150 person-months of consultants to administer the youth program (DC); (s) a consultant to prepare a diagnostic study of the education component (DC); (t) three consultants to design the education program (ICB); (u) two firms to develop evaluation benchmarks and prepare impact assessments for the education program (LCB); (v) four consultants to supervise planning and coordinate supervision of the Bogotá programs (DC); and (w) 100 person-months of consultants for the municipal coordinating units (MCUs through DC).

In Medellín, the following consulting services will be required: (a) five consultants to do diagnostic and demand and supply studies of houses of justice (DC); (b) three firms to improve house of justice, family commissioners? office, and conciliation center management (LCB); (c) four consultants to do diagnostic and supply and demand studies of family commissioners? offices (DC); (d) four consultants to do diagnostic and supply and demand studies of conciliation centers (ICB and DC); (e) two systems consultants four houses of justice, commissioners? offices and conciliation centers (ICB); (f) two consultants for diagnostic studies of courts (DC); (g) a firm to improve court management (LCB); (h) two firms to develop evaluation benchmarks and prepare impact evaluations (ICB); (I) 10 consultants to prepare special studies on bringing justice closer to the community (ICB); (j) 10 consultants for one year for project operations (LCB); (k) 200 person-months of consultants for administrative activities; (1) two consultants to prepare a diagnostic study and design the information system program (DC); (m) three firms to develop evaluation benchmarks, prepare impact evaluations and provide management consulting and training in information systems (LCB); (n) three consultants to prepare diagnostic studies of agencies responsible for compiling data (LCB);

(o) a firm to provide management consulting to agencies responsible for compiling data (LCB); (p) six consultants to prepare a diagnostic study and design the youth offenders and at-risk youth program (DC); (q) two firms to develop evaluation benchmarks and prepare impact evaluations for the youth program (LCB); (r) 4,000 person-months of trainers to work in shantytowns for the youth program, 250 person-months of shantytown supervisors, and 200 person-months of consultants to handle administrative activities (DC); (s) three firms to prepare diagnostic studies, develop evaluation benchmarks, and prepare impact evaluations for the education and the media program (LCB); (t) three consultants to design the education program (ICB); (u) a firm for management consulting and training for the education program (ICB); (v) consultants for public relations and media activities (LCB); (w) two consultants to prepare diagnostic studies and design the institutional modernization component (DC); (x) a firm to provide management consulting and training for the institutional modernization component (LCB); (y) consultants for supervision planning (DC); (z) eight consultants to coordinate supervision (LCB); and (aa) 900 person-months of consultants for MCUs (DC).

In Cali, the following consulting services will be required: (a) five consultants to do diagnostic and demand and supply studies of houses of justice (DC); (b) three firms to improve house of justice, family commissioners? office, and conciliation center management (LCB); (c) five consultants to do diagnostic and supply and demand studies of family commissioners? offices (DC); (d) six consultants to do diagnostic and supply and demand studies of conciliation centers (ICB and DC); (e) a systems consulting firm for houses of justice, commissioners? offices and conciliation centers (LCB); (f) two consultants to develop evaluation benchmarks (DC); (g) a firm to prepare impact evaluations (LCB); (h) five consultants to prepare a diagnostic study, design the information system program, develop evaluation benchmarks, prepare impact evaluations and provide management consulting and training in information systems (DC); (I) a consultant to prepare diagnostic studies of agencies responsible for compiling data (LCB); (j) a firm to provide management consulting to agencies responsible for compiling data (DC); (k) six consultants to prepare a diagnostic study and design the youth offenders and at-risk youth program (DC); (1) a consultant to develop evaluation benchmarks for the youth program (LCB); (m) a firm to prepare impact evaluations for the youth program (LCB); (n) 1,000 person-months of trainers to work in shantytowns for the youth program, 400 person-months of shantytown supervisors, and 200 person-months of consultants to handle administrative activities (DC); (o) two consultants to prepare a diagnostic study for the education and the media program; (p) two firms to prepare design the education program and provide management consulting and training services (ICB); (q) two firms to develop evaluation benchmarks and prepare impact evaluations for the program (LCB); (r) consultants for public relations and media activities (12 contracts through DC and LCB); (s) six consultants to prepare diagnostic studies and design the institutional modernization component (LCB); (t) a firm to provide management consulting and training for the institutional modernization component (LCB); (u) two consultants to prepare a diagnostic study for the national police component (LCB); (v) two consultants to design the police program and related training programs (DC); (w) two firms to develop evaluation benchmarks and prepare impact evaluations for the police program (LCB); (x) consultants for supervision planning (LCB); (y) consultants to coordinate supervision (DC); and (Z) 200 person-months of consultants for MCUs (DC).

For the national subprogram, the following consulting services will be financed: (a) two legal experts to improve the legal administrative framework for houses of justice (DC); (b) long-term consultants to support planning, monitoring and the evaluation system (DC); ? consultants to provide computer training for establishing information systems (DC); (d) consultants to carry out promotional activities to support community participation (DC); (e) consultants to convene workshops and seminars for the public for citizen education (DC); (f) consultants to train house of justice staff (DC); (g) long-term consultants to evaluate conciliation program impact (DC); (h) consultants to select and train conciliators (DC); (I) consultants to train community political groups (DC); (j) long-term consultants for the monitoring system (DC); (k) consultants to carry out consensus-creation activities (DC); (l) consultants to carry out three regional evaluation studies (DC); (m) consultants for supervision and monitoring activities (DC); (n) consultants to train community leaders (DC); (o) consultants to publicize the program through the media (DC); (p) consultants to support mediation programs in schools (DC); (q) a consultant for the diagnostic study of the National Institute of Forensic Medicine and Sciences (INMLCF--through LCB); (r) a consultant to design the information system for the INMLCF (LCB); (s) a training consultant for the central office of the INMLCF (ICB); (t) a training consultant for regional offices of the INMLCF (ICB); (u) a consultant for crime reporting stations (LCB); (v) a consultant for crime census (LCB); (w) a consultant for diagnostic studies and implementation of the national police information system (ICB); (x) a consultant for survey model design (DC); (y) a consultant to conduct the survey (ICB); (z) a consultant to revise curricula at the Santander training school (LCB); (aa) a consultant to design the education program (ICB); (bb) a consultant for traffic control training (ICB); (cc) a consultant for admission procedures for the Santander training school (ICB); (dd) a consultant to design a program to reduce family violence (LCB); (ee) several consultants to develop a communications strategy (DC); (ff) consultants to do a study for the National Fund for Scientific Research (COLCIENCIAS, through LCB); and (gg) 10 consultants to handle program publicity, administration and monitoring (DC).

GOODS AND EQUIPMENT:

The following equipment and goods will be procured: (a) 2069 computers (1710 through ICB, 349 through LCB and 10 through DC); (b) 810 pieces of communications equipment (760 through ICB and 50 through LCB); (c) 704 pieces of furniture (700 through LCB and four through DC); (d) 600 TVS, radios and other electronic equipment items (LCB); (e) 996 items of office equipment (150 through ICB and 846 through LCB); (f) 200 items of miscellaneous equipment (LCB); (g) 126 items of specialized testing equipment for information systems (60 through ICB and 66 through LCB); (h) five complete sets of field work supplies for the youth and education programs (LCB); (I) 215 items of specialized equipment for the youth program (100 through ICB and 115 through LCB); (j) 90 units of specialized equipment for the education program (70 through ICB and 20 through LCB); (k) 47 units of specialized equipment for program administration and supervision in Bogotá, Cali and Medellín (43 through LCB and four through DC); (1) 20 units of specialized equipment for the institutional modernization program (LCB); (m) 130 units of electrical equipment (90 through LCB and 40 through DC); (n) 12 units of specialized equipment for the police program (ICB);

(o) computer equipment and updating of national applications software (computers, printers, servers and UPSs) for the justice component of the national subprogram; (p) software acquisitions for INMLCF (ICB); (q) computers for INMLCF (ICB); (r) computers and software for police information systems (ICB); (s) computers and software for other programs for the national police (ICB); and (t) computers and software for publicity, administration and monitoring (ICB).

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